I certify that the attached is a true and correct copy of MB was filed of record on\_\_\_\_

and referred to the committee on:

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Chief Clerk of the House

J\_T=W15

HB. No. 19

A BILL TO BE ENTITLED

AN ACT

relating to annexation of, providing services to, and disannexation of certain areas.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:

SECTION 1. Section 6, Municipal Annexation Act, as amended (Article 970a, Vernon's Texas Civil Statutes), is amended to read as follows:

Sec. 6. NOTICE AND HEARING--ANNEXATION PROCEEDINGS. Before any city may institute annexation proceedings, the governing body of such city shall provide an opportunity for all interested persons to be heard at two [a] public hearings [hearing] to be held not more than forty (40) [twenty-(20)] days nor less than twenty (20) [ten-(10)] days prior to institution of such proceedings. least one (1) public hearing shall be held within the area proposed Notice of such hearings [hearing] shall be to be annexed. published in a newspaper having general circulation in the city and The notice for each in the territory proposed to be annexed. hearing shall be published at least once in such newspaper not more than twenty (20) days nor less than ten (10) days prior to that [the] hearing. Additional notice by certified mail should be given to railroad companies then serving the city and on the city's tax roll where the right-of-way thereof is included in the territory to be annexed. Annexation of territory by a city shall be brought to completion within ninety (90) days of the date on which the

- governing body of such city institutes annexation proceedings or be
- 2 null and void. Provided, however, any period of time during which
- 3 a city is restrained or enjoined from annexing any such territory
- 4 by a court of competent jurisdiction shall not be computed in such
- 5 90-day limitation period.
- 6 SECTION 2. Section 10, Municipal Annexation Act, as amended
- 7 (Article 970a, Vernon's Texas Civil Statutes), is amended to read
- 8 as follows:
- 9 Sec. 10. DISANNEXATION. A. Prior to the publication of
- notice of a hearing required under Section 6 of this Act, the
- 11 governing body of the city proposing the annexation shall direct
- 12 its planning or other appropriate department to prepare a service
- 13 plan that provides for the extension of municipal services into
- each area to be annexed. For purposes of this section, providing
- 15 services includes having services provided by any method or means
- by which the city extends municipal services to any other area of
- 17 <u>the city.</u>
- B. The service plan shall include:
- 19 (1) a program under which the city will provide police
- 20 protection, fire protection, solid waste collection, maintenance of
- 21 water and waste water facilities, maintenance of roads and streets
- 22 (including lighting), the maintenance of parks, playgrounds, and
- swimming pools, and the maintenance of any other publicly owned
- 24 facility, building, or service within each particular area within
- 25 sixty (60) days after the effective date of the annexation of that
- 26 particular area; and
- 27 (2) a program under which the city will initiate the

acquisition or construction of any capital improvements necessary
for providing municipal services for the particular area, the
construction to begin within 2-1/2 years of the effective date of
the annexation of the particular annexed area, and the acquisition
or construction of the facilities to be accomplished by purchase,
lease, or other contract or by the city's succeeding to the powers,
duties, assets, and obligations of conservation and reclamation
districts, as may be authorized or required by law.

C. In no event shall a service plan provide fewer services or a lower level of services in the area to be annexed than were in existence in that area at the time immediately preceding the annexation.

D. In the event that only a part of the area to be annexed is actually annexed, the governing body shall direct its planning or other appropriate department to prepare a revised service plan for the part actually to be annexed.

E. The proposed service plan shall be made available for inspection and explained to the inhabitants of the area to be annexed at the public hearings held under Section 6 of this Act.

The plan may be amended through negotiation at those hearings but cannot have provision of any service deleted from it. On the completion of the public hearings, the service plan shall be attached to the ordinance annexing the area and approved as part of that ordinance. On approval by the governing body of the annexing city, the plan shall be construed as a contractual obligation, not subject to amendment or repeal unless the governing body determines at the hearings required by this subsection that changed conditions

or subsequent occurrences make the plan unworkable or obsolete. If the governing body determines that all or part of a plan is unworkable or obsolete, the governing body may amend the plan to conform to changed conditions or subsequent occurrences. An amended service plan shall provide for services comparable to or better than those established in the service plan before amendment, and before any amendment is adopted, the governing body must first provide an opportunity for all interested persons to be heard at public hearings called and held in the manner provided in Section 6 of this Act.

F. From and after the effective date of this Act, any city annexing a particular area shall [within-three-(3)-years-of-the effective-date-of-such-annexation] provide or cause to be provided area with [governmental--and--proprietary] services in accordance with the service plan required under this Section[7--the standard--and--scope--of--which-are-substantially-equivalent-to-the standard--and--scope--of--governmental--and--proprietary---services furnished--by--such--city--in--other--areas-of-such-city-which-have characteristics-of-topography,-patterns-of--land--utilization,--and population-density-similar-to-that-of-the-particular-area-annexed]. In the event a city fails or refuses to provide or cause to be provided such services within the time specified in the service plan for that area or in this Act [herein], a majority of the qualified voters residing within such particular annexed area [and the--ewners--ef--fifty--per--cent-(50%)-er-mere-ef-the-land-in-such particular--annexed--area,--which--area--must--adjoin---the---outer boundaries--ef--the--eity7] may petition the governing body of such

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city to disannex such particular annexed area. Should governing body of such city fail or refuse to disannex such particular annexed area within sixty (60) [ninety-(90)] days after receipt of a valid petition, any one or more of the signers of such petition may[7--within-sixty-(60)-days-of-the-date-of-such-failure er-refusal, file in a district court in the county [ef--the district] in which such annexed area [eity] is principally located an action requesting that the particular annexed be disannexed. Upon the filing of an answer in such cause by the governing body of the annexing [such] city, and upon application of either party, the case shall be advanced and heard without further delay, all in accordance with the Texas Rules of Civil Procedure. Upon hearing of the case, if the district court finds that a valid petition was filed with the city, and that the city failed to perform its obligations in accordance with a service plan or failed to perform in good faith [that--the--particular--annexed--area--is otherwise--eligible--for-disannexation-under-the-provisions-of-this Section, -and-that--the--standard--and--scope--of--governmental--and proprietary--services--provided--or--caused--to-be-provided-to-such particular-annexed-area-are-not--substantially--equivalent--to--the standard---and--scope--of--governmental--and--proprietary--services provided-or-eaused-to-be-provided-other-areas-of-such--eity--having characteristics--of--topography,--patterns--of-land-utilization-and population-density-similar-to-that-of-the-particular-annexed-area], it shall enter an order disannexing such particular annexed area. A municipal utility district may be created in the disannexed area under Chapter 54, Water Code, as amended, without consent of the

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city from which the area has been disannexed. [Provided, however, that-the-right-of-disannexation-provided-for-in-this-Section-shall not-be-available-to-any-particular-annexed-area-which-was-lawfully within-the-city-limits-of-a-city-at-the-time-of--the-approval--or sale--of--any--general--obligation--bonds--of--the-city-if-proceeds therefrom-have-been-expended-for-capital-improvements-to-serve-such particular--annexed--area, --so--long--as---any---such---bonds---are outstanding:]

- G.[B]. When any such area is disannexed under [the previsions-of] this Section, it shall not again be annexed within five (5) years [one-(1)-year] of such disannexation, and, if it is again annexed within seven (7) [three-(3)] years of disannexation, the period for implementation of a service plan [for-affording-such services-as-are-required-by-this-Section] shall not exceed [be] one (1) year from reannexation [rather-than-three-(3)-years-as-in-other eases].
- H.[6]. The request and petition for disannexation provided for in Subsection G [A] of this Section [ef-this-Aet] shall be made by the qualified voters [and-landewners] signing and presenting to the city secretary a written petition requesting disannexation. The signatures to the petition need not be appended to one paper, but each signer shall sign his or her name in ink or indelible pencil, and each signer signing the petition as a qualified voter shall sign his or her name as it appears on the official copy of the current voter registration list [pell-list-er-an-efficial-cepy ef-the-current-list-ef-exempt-veters] and each qualified voter shall note on such petition his or her residence address and the

precinct number and serial number that appear on his or her [pell tax--receipty--exemption--certificatey---or---such---other] voter registration certificate that may be provided for by law. landowner-signing-the-petition-shall-note-thereon-opposite--his--or her--name--the--approximate-total-aereage-he-or-she-owns-within-the particular -- annexed -- area - | The petition shall describe particular annexed area to be disannexed and have attached to it a plat, map, or other likeness of the [particular] annexed area. Prior to circulating the petition for disannexation among the qualified voters [and-landowners], notice of the petition shall be given by means of posting for ten (10) days a copy of the petition in three (3) public places in the [particular] annexed area and by publishing it for one (1) time [issue] in a newspaper or newspapers of general circulation serving the [particular] annexed area at least fifteen (15) days prior to the circulation of the petition. Proof of posting and publication of the notice shall be made by attaching to the petition presented to the city secretary: (1) the sworn affidavit of any qualified voter who signed the petition stating the places where and the dates when the petition was posted, and (2) the sworn affidavit of the publisher of the newspaper or newspapers setting forth the name of the newspaper or newspapers and the issue and date in which the notice was published. [In--addition; --there-shall-be-attached-to-the-petition the-sworn-affidavit-of-three-(3)-or-more-qualified--voters--signing the--petition,--if--there-be-that-many,-stating-the-total-number-of qualified-voters-residing-in-the-particular-annexed--area--and--the approximate-total-acreage-within-such-particular-annexed-area: ]

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SECTION 3. The importance of this legislation and the crowded condition of the calendars in both houses create an emergency and an imperative public necessity that the constitutional rule requiring bills to be read on three several days in each house be suspended, and this rule is hereby suspended, and that this Act take effect and be in force from and after its passage, and it is so enacted.

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By LEW'S

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HB. No. 1952

A BILL 70 BE ENTITLED

AN ACT

relating to annexation of, providing services to, and disannexation of certain areas.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:

SECTION 1. Section 6, Municipal Annexation Act, as amended (Article 970a, Vernon's Texas Civil Statutes), is amended to read as follows:

Sec. 6. NOTICE AND HEARING--ANNEXATION PROCEEDINGS. Before any city may institute annexation proceedings, the governing body of such city shall provide an opportunity for all interested persons to be heard at two [a] public hearings [hearing] to be held not more than forty (40) [twenty-(20)] days nor less than twenty (20) [ten-(10)] days prior to institution of such proceedings. least one (1) public hearing shall be held within the area proposed Notice of such hearings [hearing] shall be to be annexed. published in a newspaper having general circulation in the city and in the territory proposed to be annexed. The notice for each hearing shall be published at least once in such newspaper not more than twenty (20) days nor less than ten (10) days prior to that [the] hearing. Additional notice by certified mail should be given to railroad companies then serving the city and on the city's tax roll where the right-of-way thereof is included in the territory to be annexed. Annexation of territory by a city shall be brought to completion within ninety (90) days of the date on which the

# HOUSE COMMITTEE REPORT



1ST PRINTING

By Lewis, et al.

H.B. No. 1952

#### A BILL TO BE ENTITLED

1 AN ACT

2 relating to annexation of, providing services to, and disannexation

of certain areas.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:

5 SECTION 1. Section 6, Municipal Annexation Act, as amended

(Article 970a, Vernon's Texas Civil Statutes), is amended to read

7 as follows:

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8 Sec. 6. NOTICE AND HEARING--ANNEXATION PROCEEDINGS. Before any city may institute annexation proceedings, the governing body 9 10 of such city shall provide an opportunity for all interested persons to be heard at two [a] public hearings [hearing] to be held 11 not more than forty (40) [twenty-(20)] days nor less than twenty 12 13 (20) [ten-(10)] days prior to institution of such proceedings. least one (1) public hearing shall be held within the area proposed 14 15 to be annexed. Notice of such hearings [hearing] shall 16 published in a newspaper having general circulation in the city and in the territory proposed to be annexed. 17 The notice for each hearing shall be published at least once in such newspaper not more 18 than twenty (20) days nor less than ten (10) days prior to that 19 [the] hearing. Additional notice by certified mail should be given 20 21 to railroad companies then serving the city and on the city's tax roll where the right-of-way thereof is included in the territory to 22 23 be annexed. Annexation of territory by a city shall be brought to 24 completion within ninety (90) days of the date on which the

- 1 governing body of such city institutes annexation proceedings or be
- 2 null and void. Provided, however, any period of time during which
- a city is restrained or enjoined from annexing any such territory
- 4 by a court of competent jurisdiction shall not be computed in such
- 5 90-day limitation period.
- 6 SECTION 2. Section 10, Municipal Annexation Act, as amended
- 7 (Article 970a, Vernon's Texas Civil Statutes), is amended to read
- 8 as follows:
- 9 Sec. 10. DISANNEXATION. A. Prior to the publication of
- 10 notice of a hearing required under Section 6 of this Act, the
- 11 governing body of the city proposing the annexation shall direct
- 12 its planning or other appropriate department to prepare a service
- 13 plan that provides for the extension of municipal services into
- 14 each area to be annexed. For purposes of this section, providing
- services includes having services provided by any method or means
- by which the city extends municipal services to any other area of
- 17 the city.
- B. The service plan shall include:
- 19 (1) a program under which the city will provide police
- 20 protection, fire protection, solid waste collection, maintenance of
- 21 water and waste water facilities, maintenance of roads and streets
- 22 (including lighting), the maintenance of parks, playgrounds, and
- 23 swimming pools, and the maintenance of any other publicly owned
- 24 facility, building, or service within each particular area within
- 25 sixty (60) days after the effective date of the annexation of that
- 26 particular area; and
- 27 (2) a program under which the city will initiate the

- 1 acquisition or construction of any capital improvements necessary
- 2 for providing municipal services for the particular area, the
- 3 construction to begin within 2-1/2 years of the effective date of
- 4 the annexation of the particular annexed area, and the acquisition
- or construction of the facilities to be accomplished by purchase,
- 6 lease, or other contract or by the city's succeeding to the powers,
- 7 duties, assets, and obligations of conservation and reclamation
- 8 districts, as may be authorized or required by law.
- 9 C. In no event shall a service plan provide fewer services
- or a lower level of services in the area to be annexed than were in
- 11 existence in that area at the time immediately preceding the
- 12 annexation.
- D. In the event that only a part of the area to be annexed
- 14 is actually annexed, the governing body shall direct its planning
- or other appropriate department to prepare a revised service plan
- for the part actually to be annexed.
- E. The proposed service plan shall be made available for
- 18 inspection and explained to the inhabitants of the area to be
- annexed at the public hearings held under Section 6 of this Act.
- 20 The plan may be amended through negotiation at those hearings but
- 21 cannot have provision of any service deleted from it. On the
- 22 completion of the public hearings, the service plan shall be
- 23 attached to the ordinance annexing the area and approved as part of
- that ordinance. On approval by the governing body of the annexing
- 25 city, the plan shall be construed as a contractual obligation, not
- subject to amendment or repeal unless the governing body determines
- 27 at the hearings required by this subsection that changed conditions

or subsequent occurrences make the plan unworkable or obsolete. If 1 the governing body determines that all or part of a plan is 2 unworkable or obsolete, the governing body may amend the plan to 3 conform to changed conditions or subsequent occurrences. 4 amended service plan shall provide for services comparable to or 5 better than those established in the service plan before amendment, 6 and before any amendment is adopted, the governing body must first 7 provide an opportunity for all interested persons to be heard at 8 public hearings called and held in the manner provided in Section 6 9 10 of this Act.

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F. From and after the effective date of this Act, any city annexing a particular area shall [within-three-(3)-years-of-the effective-date-of-such-annexation] provide or cause to be provided [governmental--and--proprietary] services in such area with accordance with the service plan required under this Section[7--the standard--and--scope--of--which-are-substantially-equivalent-to-the standard--and--scope--of--governmental--and--proprietary---scrvices furnished--by--such--city--in--other--areas-of-such-city-which-have characteristics-of-topography,-patterns-of--land--utilization,--and population-density-similar-to-that-of-the-particular-area-annexed]. In the event a city fails or refuses to provide or cause to be provided such services within the time specified in the service plan for that area or in this Act [herein], a majority of the qualified voters residing within such particular annexed area [and the--owners--ef--fifty--per--cent-(50%)-or-more-of-the-land-in-such particular--annexed--area,--which--area--must--adjoin---the---outer boundaries -- of -- the -- city ] may petition the governing body of such

1 city to disannex such particular annexed area. Should the 2 governing body of such city fail or refuse to disannex such 3 particular annexed area within sixty (60) [ninety-(90)] days after receipt of a valid petition, any one or more of the signers of such 5 petition may[7--within-sixty-(60)-days-of-the-date-of-such-failure 6 er-refusal, file in a district court in the county [ef--the 7 district] in which such annexed area [eity] is principally located 8 an action requesting that the particular annexed 9 disannexed. Upon the filing of an answer in such cause by the 10 governing body of the annexing [such] city, and upon application of 11 either party, the case shall be advanced and heard without further 12 delay, all in accordance with the Texas Rules of Civil Procedure. 13 Upon hearing of the case, if the district court finds that a valid 14 petition was filed with the city, and that the city failed to 15 perform its obligations in accordance with a service plan or failed to perform in good faith [that--the--particular--annexed--area--is 16 etherwise--eligible--for-disannexation-under-the-provisions-of-this 17 18 Section, -and-that--the--standard--and--scope--of--governmental--and proprietary--services--provided--or--caused--to-be-provided-to-such 19 20 particular-annexed-area-are-not--substantially--equivalent--to--the 21 standard---and--scope--of--governmental--and--proprietary--scruices provided-or-caused-to-be-provided-other-areas-of-such--city--having 22 23 characteristics--of--topography,--patterns--of-land-utilization-and 24 population-density-similar-to-that-of-the-particular-annexed-area], it shall enter an order disannexing such particular annexed area. 25 26 A municipal utility district may be created in the disannexed area 27 under Chapter 54, Water Code, as amended, without consent of the

city from which the area has been disannexed. [Provided, however, that-the-right-of-disannexation-provided-for-in-this-Section-shall not-be-available-to-any-particular-annexed-area-which-was-lawfully within-the-city-limits-of-a-city-at-the-time-of-the-approval-or sale-of-any-general-obligation-bonds-of-the-city-if-proceeds therefrom-have-been-expended-for-capital-improvements-to-serve-such particular-annexed-area,--so-long-as--any--such--bonds--are outstanding.]

<u>G</u>[B]. When any such area is disannexed under [the previsions-of] this Section, it shall not again be annexed within five (5) years [one-(1)-year] of such disannexation, and, if it is again annexed within seven (7) [three-(3)] years of disannexation, the period for implementation of a service plan [for-affording-such services-as-are-required-by-this-Section] shall not exceed [be] one (1) year from reannexation [rather-than-three-(3)-years-as-in-other eases].

H [6]. The request and petition for disannexation provided for in Subsection G [A] of this Section [ef-this-Aet] shall be made by the qualified voters [and-landowners] signing and presenting to the city secretary a written petition requesting disannexation. The signatures to the petition need not be appended to one paper, but each signer shall sign his or her name in ink or indelible pencil, and each signer signing the petition as a qualified voter shall sign his or her name as it appears on the official copy of the current voter registration list [pell-list-er-an-efficial-eepy ef--the--current'-list--ef--exempt-veters] and each qualified voter shall note on such petition his or her residence address and the

1 precinct number and serial number that appear on his or her [pell 2 tax--receipty--exemption--certificatey---or---such---other) 3 registration certificate that may be provided for by law. 4 landowner-signing-the-petition-shall-note-thereon-opposite--his--or 5 her--name--the--approximate-total-aereage-he-or-she-owns-within-the 6 particular -- annexed -- area- | The petition shall describe the 7 particular annexed area to be disannexed and have attached to it a plat, map, or other likeness of the [particular] annexed area. 8 9 Prior to circulating the petition for disannexation among the 10 qualified voters [and-landewners], notice of the petition shall be given by means of posting for ten (10) days a copy of the petition 11 12 in three (3) public places in the [particular] annexed area and by 13 publishing it for one (1) time [issue] in a newspaper or newspapers 14 of general circulation serving the [particular] annexed area at 15 least fifteen (15) days prior to the circulation of the petition. 16 Proof of posting and publication of the notice shall be made by 17 attaching to the petition presented to the city secretary: (1) the 18 sworn affidavit of any qualified voter who signed the petition 19 stating the places where and the dates when the petition was 20 posted, and (2) the sworn affidavit of the publisher of the 21 newspaper or newspapers setting forth the name of the newspaper or 22 newspapers and the issue and date in which the notice was 23 published. [In--addition,--there-shall-be-attached-to-the-petition 24 the-sworn-affidavit-of-three-(3)-or-more-qualified--voters--signing 25 the--petition;--if--there-be-that-many;-stating-the-total-number-of 26 qualified-voters-residing-in-the-particular-annexed--area--and--the 27 approximate-total-acreage-within-such-particular-annexed-area.]

SECTION 3. The importance of this legislation and the crowded condition of the calendars in both houses create an emergency and an imperative public necessity that the constitutional rule requiring bills to be read on three several days in each house be suspended, and this rule is hereby suspended, and that this Act take effect and be in force from and after its passage, and it is so enacted.

1	COMMITTEE AMENDMENT NO. 1
2	Amend House Bill 1952 by inserting the following on Line 8,
3	page 3: "No moneys received from the sale of bonds or evidenced by
4	other instruments of indebtedness may be allocated to the annexed
5	area for a period of one hundred and eighty (180) days."
6	Colbert
7	COMMITTEE AMENDMENT NO. 2
8	Amend House Bill 1952 on line 10, page 4, by inserting the
9	following: "Service plans shall be valid for ten (10) years.
10	Renewal shall be at the discretion of the city."
11	Colbert

# **COMMITTEE REPORT**

The Honorable Bill Clayton Speaker of the House of Representatives 4-29-81

Sir:				10 - 2
We, your COMMITTEE ON IN the same under consideration an			rred <u>HB</u> (measu	<u>/952</u> , have had re)
do pass, without am do pass, with amend do pass and be not p	Iment(s).	ittee Substitute is recommen	ded in lieu of the origina	al measure.
A fiscal note was requested.	( <b>X</b> ) yes (	) no		
An author's fiscal statement was	requested. ( ) y	es ( 💢 ) no		
An author's fiscal statement was An actuarial analysis was reques	ted. ( ) yes	(人) no .		
The Committee recommends the			nsent) - Galendar.	
This measure ( X) pr	roposes new law. and nends existing law.			
House Sponsor of Senate Measu	re			
The measure was reported from	Committee by the followi	ng vote: <b>NAY</b>	PNV	ABSENT
Lewis, Ch.	T X			
Pierce, V.C.	X			
Edwards, C.B.O.				X
Adkisson	Χ.			
Colbert	X			
Criss	X			
Emmett	X			
Gavin	X			
Keller	X			
Lee, D.	X			
Pennington				X
Salinas	·			X
Wallace				X
·				
			· · · · · · · · · · · · · · · · · · ·	
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aye
nay
present, not voting
absent

CHAIRMAN

COMMITTEE COORDINATOR

#### INTERGOVERNMENTAL AFFAIRS

HOUSE BILL 1952 by Lewis-Coody

Political Divisions Affected: All cities

#### BILL ANALYSIS

### Background Information:

Article 970a, V.T.C.S., establishes extraterritorial jurisdiction (ETJ) and annexation procedures for incorporated municipalities. The ETJ of a city is the unincorporated area contiguous to the city limits and varies from extending 1/2 mile to extending 5 miles beyond these limits, depending on a city's population. An area which is within the ETJ of more than one city may be partitioned among them through a written agreement concluded by the concerned governing bodies. If agreement cannot be reached, any one city may petition for court division of the area. A city's ETJ expands upon annexation of additional territory; it cannot, however, expand to conflict with that of another city.

The ETJ of a city cannot be included in municipal taxation. A city can extend its provisions concerning plats and the subdivision of land to the ETJ, but no sanctions are included. The city may appeal to a district court for injunctive relief in case of non-compliance. Any part of the territory within an ETJ can be declared an industrial district. The city can enter into contracts with businesses in the district, providing such contracts are not made for longer than seven years duration. The city may provide firefighting services in the industrial district.

A city cannot be incorporated within the ETJ of another city without permission from the existing governing body. If the city's governing body will not agree to the incorporation of a city within its ETJ, a majority of voters and 50% of the landowners in the disputed area desiring to incorporate may petition to be annexed by the city. If annexation does not occur within six months, the territory is authorized to incorporate. The same petitioning process may be used to obtain water and sewage services in an unincorporated area in a city's ETJ either by the creation of a new political subdivision in the area or by an agreement between the governing body and the people in the area. If the incorporation of a city or the creation of a political subdivision to provide water and sewage services is authorized by the above proceedings, appropriate action must begin within six months of authorization and be completed within 18 months. Petitions submitted according to these procedures must receive posting and publication notices at least 15 days prior to being circulated.

Article 970a, V.T.C.S., governs annexation proceedings as well. A city may only annex territory within its ETJ, unless outside territory is owned by the city. The total amount of annexed land cannot exceed 10% of the total corporate area of the city at the beginning of the year; territory annexed upon request of owners or voters and annexed territory owned by the city, county, state, cr federal government and used for a public purpose are excluded from this 10%. If thentire 10% is not used, it may be carried over to the amount the city can annex the next year. The total annexation for one year, however, cannot exceed 30% of the city's original corporate area. Between 10 and 20 days prior to the institution of any annexation proceedings, a public hearing must be held to allow all interested persons to present their views. Notice of the hearing must be published in a newspaper of general circulation at least once from 10 to 20 days before the hearing.

All anexations must be of territory at least 500 feet wide at its narrowest point, unless the annexing city has 12,000 people or less. Towns of this size may annex narrower areas if the territory is contiguous to the city limits on two sides. Also, two cities may conclude an agreement adjusting their boundaries when the area between them is less than 500 feet. Land on islands bordering the

Gulf of Mexico may not be annexed without the consent of the owners. Annexation does not affect railroad switching limits or rates. A city may annex a reservoir owned by the city and used to provide water for the city, including the right-of-way along the most direct route from the city to the reservoir, even though the territory is outside the city's ETJ and less than 500 feet wide. The land must be within five miles of the city limits; it may not lie within the ETJ of another city. The total land annexed may not exceed 600 acres. Similarly, a municipal airport and its connecting road-ways may be annexed, even within another city's ETJ, if the other city agrees. The airport can be up to eight miles away from the city limits.

A city cannot annex a portion of a water or sewer district without annexing the entire territory in the district which lies outside the city limits. It need not, however, annex land in another city's ETJ. Restrictions on annexation of property only within a city's ETJ are waived if at least half of the district lies within the city's limits or ETJ or if the city is only annexing territory that is part of the water or sewer district. The entire portion of a district may be annexed even if this exceeds the 10% increase in city size; this prohibits any further annexation by the city in that year.

The failure to provide, within three years of annexation, governmental and proprietary services to an annexed territory is grounds for disannexation. These services must be equal to those furnished by the city in similar areas already within the city limits. If adequate services are not provided, a majority of the voters and 50% of the landowners in the area may petition the governing body to disannex this area. The petition requirements are the same as those for a petition to incorporate or obtain water and sewage services. If the city refuses disannexation, anyone signing the petition may appeal to the district court for disannexation. The city has 90 days to disannex the area and the petitioners have 60 days to file in court. If the court finds that a valid petition was filed and the area is not receiving appropriate services, it will disannex the area. No territory that was within the city at the time of a bond issuance providing capital improvements to the area may be disannexed while the bonds are outstanding. A disannexed area may not be re-annexed within one year. If it is annexed again, the city has only one year to provide necessary services.

#### Purpose and Synopsis of Bill:

House Bill 1952 amends Article 970a, V.T.C.S., to change hearing and disannexation procedures. With the implementation of this bill, two public hearings would be required from 20 to 40 days prior to the institution of annexation proceedings. At least one of the hearings must be held in the area the city wishes to annex.

Before holding annexation hearings, the governing body of the city proposing annexation must provide a plan of the method of extending municipal services to the new area. The plan must be available for inspection prior to the hearings. It may be revised or amended by the city's governing body, but no such changes can be made without holding public hearings as provided above. No changes can cause fewer or poorer services to be provided. Capital construction necessary to the provision of adequate services must begin within 2 1/2 years of the effective date of the annexation. Services such as police and fire protection, waste collection, and the maintenance of water facilities, parks, and other publicly owned facilities or services must be provided within 60 days. Services in the annexed area cannot be less than those available in the area before annexation.

If the city does not provide service in accordance with its plan and within the specified time limits, a majority of qualified voters may, without the additional requirement of owners of 50% of the land in the territory, petition for disannexation. The city has 60 days to complete disannexation; if it fails or

refuses to comply, anyone who signed the petition may appeal to the district court for court-ordered disannexation. If the court finds that the city did not fulfill its obligations and disannexes the territory, that territory may become a municipal utility district without the city's consent. Such a disannexed area cannot again be annexed for five years. If it is re-annexed within seven years, the city must implement its service plan within one year.

Language in Article 970a is updated and changed to conform with changes in procedures authorized under this bill. An emergency is declared.

## Rulemaking Authority:

It is the opinion of this Committee that this bill does not delegate any rulemaking authority to a state official, agency, department, or institution.

#### Summary of Committee Action

Public notice was posted in accordance with the Rules of Procedure of the House of Representatives and a public hearing was held on 4-1-81. The bill was referred to a subcommittee consisting of the following members: Lee, chair; Colbert; Keller; Emmett; and Pennington.

Testifying FOR the bill was Joe Bilardi, director, Department of Development in Fort Worth, representing the Fort Worth City Council.

On 4-23-81 the measure was reported back to the full committee with two amendments which provided that no funds from bond sales can be used in the annexed area for 180 days and that service plans end after ten years.

On 4-29-81 the full committee voted to report H.B. 1952 to the Floor with the same two amendments and the recommendation that it do pass by a record vote of 9 ayes and 0 nays.

# LEGISLATIVE BUDGET BOARD

Austin, Texas

## FISCAL NOTE

March 25, 1981

Honorable Gib Lewis, Chairman Committee on Intergovernmental Affairs House of Representatives Austin, Texas

In Re: House Bill No. 1952

By: Lewis

Sir:

In response to your request pursuant to House Rules, Section 3.119, this office finds the fiscal implications of House Bill No. 1952 (relating to annexation of, providing services to, and disannexation of certain areas) to be as follows:

The bill, should it be enacted, would amend the Municipal Annexation Act to require a city contemplating annexation of an area to hold two public hearings on the matter, rather than the present one. It would also require the city to develop a plan whereby most municipal services would be provided to the annexed area within 60 days after annexation, with capital improvements to begin within 2-1/2 years. The bill provides a process by which the citizens of an annexed area may seek disannexation if the provisions of the service plan are not substantially met within the time limits set in the proposed statute. The bill would also allow disannexed areas to form municipal utility districts and would bar a city from reannexing an area within five years of a disannexation.

The fiscal implications of the bill cannot be determined, since future annexations by Texas cities and the cities' likely success in providing services within the new time limits are not known.

No fiscal implication or additional cost to the State attributable to the bili, should it be enacted, is anticipated.

Director

Source: Comptroller of Public Accounts; LBB Staff: TK, JH, JJ

Committee Amendment No. 1

By: Clat	
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Amend House Bill 1952 by inserting the following on Line 8, page 3:

"No moneys received from the sale of bonds or evidenced by other instruments of indebtedness may be allocated to the annexed area for a period of one hundred and eighty (180) days."

# ADOPTED

MAY 11 1981

Betty Mussey
(Chief Clerk)
House of Representatives

Committee Amendment No. 2

By: Clet

Amend House Bill 1952 on line 10, page 4, by inserting the following:

Chartie plans shall be valid for ten (10) years. Renewal shall be at the discretion of the city.

# **ADOPTED**

MAY 11 1981

Chief Clerk/
House of Representatives

# ENGROSSED SECOND READING

By Lewis, et al.

H.B. No. 1952

### A BILL TO BE ENTITLED

1 AN ACT

- 2 relating to annexation of, providing services to, and disannexation
- 3 of certain areas.
- 4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
- SECTION 1. Section 6, Municipal Annexation Act, as amended (Article 970a, Vernon's Texas Civil Statutes), is amended to read as follows:
- Sec. 6. 8 NOTICE AND HEARING--ANNEXATION PROCEEDINGS. Before 9 city may institute annexation proceedings, the governing body 10 of such city shall provide an opportunity for all persons to be heard at two [a] public hearings [hearing] to be held 11 12 not more than forty (40) [twenty-(20)] days nor less than twenty (20) [ten-(10)] days prior to institution of such proceedings. 13 <u>At</u> least one (1) public hearing shall be held within the area proposed 14 15 to be annexed. Notice of such <u>hearings</u> [hearing] 16 published in a newspaper having general circulation in the city and 17 in the territory proposed to be annexed. The notice for each hearing shall be published at least once in such newspaper not more 18 than twenty (20) days nor less than ten (10) days prior to that 19 20 [the] hearing. Additional notice by certified mail should be given to railroad companies then serving the city and on the city's tax 21 roll where the right-of-way thereof is included in the territory to 22 23 be annexed. Annexation of territory by a city shall be brought to 24 completion within ninety (90) days of the date on which the

- 1 governing body of such city institutes annexation proceedings or be
- 2 null and void. Provided, however, any period of time during which
- 3 a city is restrained or enjoined from annexing any such territory
- 4 by a court of competent jurisdiction shall not be computed in such
- 5 90-day limitation period.
- 6 SECTION 2. Section 10, Municipal Annexation Act, as amended
- 7 (Article 970a, Vernon's Texas Civil Statutes), is amended to read
- 8 as follows:
- 9 Sec. 10. DISANNEXATION. A. Prior to the publication of
- 10 notice of a hearing required under Section 6 of this Act, the
- 11 governing body of the city proposing the annexation shall direct
- 12 <u>its planning or other appropriate department to prepare a service</u>
- 13 plan that provides for the extension of municipal services into
- each area to be annexed. For purposes of this Section, providing
- services includes having services provided by any method or means
- 16 by which the city extends municipal services to any other area of
- 17 the city.
- B. The service plan shall include:
- 19 (1) a program under which the city will provide police
- 20 protection, fire protection, solid waste collection, maintenance of
- 21 water and waste water facilities, maintenance of roads and streets
- 22 (including lighting), the maintenance of parks, playgrounds, and
- 23 swimming pools, and the maintenance of any other publicly owned
- 24 facility, building, or service within each particular area within
- 25 sixty (60) days after the effective date of the annexation of that
- 26 particular area; and
- 27 (2) a program under which the city will initiate the

- acquisition or construction of any capital improvements necessary 1 2 for providing municipal services for the particular area, the 3 construction to begin within 2-1/2 years of the effective date of 4 the annexation of the particular annexed area, and the acquisition or construction of the facilities to be accomplished by purchase, 5 lease, or other contract or by the city's succeeding to the powers, 6 7 duties, assets, and obligations of conservation and reclamation districts, as may be authorized or required by law. No moneys 8 9 received from the sale of bonds or evidenced by other instruments 10 of indebtedness may be allocated to the annexed area for a period of one hundred and eighty (180) days. 11
- C. In no event shall a service plan provide fewer services
  or a lower level of services in the area to be annexed than were in
  existence in that area at the time immediately preceding the
  annexation.
- D. In the event that only a part of the area to be annexed is actually annexed, the governing body shall direct its planning or other appropriate department to prepare a revised service plan for the part actually to be annexed.

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E. The proposed service plan shall be made available for inspection and explained to the inhabitants of the area to be annexed at the public hearings held under Section 6 of this Act.

The plan may be amended through negotiation at those hearings but cannot have provision of any service deleted from it. On the completion of the public hearings, the service plan shall be attached to the ordinance annexing the area and approved as part of that ordinance. On approval by the governing body of the annexing

city, the plan shall be construed as a contractual obligation, not subject to amendment or repeal unless the governing body determines at the hearings required by this subsection that changed conditions or subsequent occurrences make the plan unworkable or obsolete. If the governing body determines that all or part of a plan is unworkable or obsolete, the governing body may amend the plan to conform to changed conditions or subsequent occurrences. An amended service plan shall provide for services comparable to or better than those established in the service plan before amendment, and before any amendment is adopted, the governing body must first provide an opportunity for all interested persons to be heard at public hearings called and held in the manner provided in Section 6 of this Act. Service plans shall be valid for ten (10) years. Renewal shall be at the discretion of the city.

F. From and after the effective date of this Act, any city annexing a particular area shall [within-three-(3)-years-ef-the effective-date-ef-such-annexation] provide or cause to be provided such area with [governmental--and--proprietary] services in accordance with the service plan required under this Section[7--the standard--and--scope--ef--which-are-substantially-equivalent-to-the standard--and--scope--ef--governmental--and--proprietary---services furnished--by--such--city--in--ether--areas-ef-such-city-which-have characteristics-ef-topography,-patterns-ef--land--utilization,--and population-density-similar-to-that-ef-the-particular-area-annexed]. In the event a city fails or refuses to provide or cause to be provided such services within the time specified in the service plan for that area or in this Act [herein], a majority of the

1 qualified voters residing within such particular annexed area 2 the--owners--of--fifty--per--cent-(50%)-or-more-of-the-land-in-such 3 particular -- annexed -- area -- which -- area -- must -- adjoin -- - the -- - outer 4 boundaries -- of -- the -- eity ] may petition the governing body of such 5 city to disannex such particular annexed area. Should 6 governing body of such city fail or refuse to disannex such 7 particular annexed area within sixty (60) [ninety-(90)] days after receipt of a valid petition, any one or more of the signers of such 8 9 petition may[,--within-sixty-(60)-days-of-the-date-of-such-failure er-refusal,] file in a district court in the county [ef--the 10 district] .in which such annexed area [eity] is principally located 11 12 an action requesting that the particular annexed be 13 disannexed. Upon the filing of an answer in such cause by the 14 governing body of the annexing [such] city, and upon application of 15 either party, the case shall be advanced and heard without further 16 delay, all in accordance with the Texas Rules of Civil Procedure. 17 Upon hearing of the case, if the district court finds that a valid 18 petition was filed with the city, and that the city failed to perform its obligations in accordance with a service plan or failed 19 20 to perform in good faith [that--the--particular--annexed--area--is 21 otherwise--eligible--for-disannexation-under-the-provisions-of-this Section; -and-that--the--standard--and--scope--of--governmental--and 22 23 proprietary--services--provided--or--eaused--to-be-provided-to-such 24 particular-annexed-area-are-not--substantially--equivalent--to--the standard---and--scope--of--governmental--and--proprietary--services 25 26 provided-or-eaused-to-be-provided-other-areas-of-such--eity--having 27 characteristics -- of -- topography, -- patterns -- of -land-utilization-and

population-density-similar-to-that-of-the-particular-annexed-area], it shall enter an order disannexing such particular annexed area. A municipal utility district may be created in the disannexed area under Chapter 54, Water Code, as amended, without consent of the city from which the area has been disannexed. [Provided,-however, that-the-right-of-disannexation-provided-for-in-this-Section--shall not--be-available-to-any-particular-annexed-area-which-was-lawfully within-the-eity-limits-of-a-eity-at-the-time--of--the--approval--or sale--of--any--general--obligation--bonds--of--the-eity-if-proceeds therefrom-have-been-expended-for-eapital-improvements-to-serve-such particular--annexed--area; --se--long--as---any---such---bonds---are outstanding.]

<u>G</u>[B]. When any such area is disannexed under [the previsions-of] this Section, it shall not again be annexed within <u>five (5) years [one-{1}-year]</u> of such disannexation, and, if it is again annexed within <u>seven (7)</u> [three-{3}] years of disannexation, the period <u>for implementation of a service plan [for-affording-such services-as-are-required-by-this-Section]</u> shall <u>not exceed [be]</u> one (1) year from reannexation [rather-than-three-{3}-years-as-in-other eases].

 $\underline{H}$  [6]. The request and petition for disannexation provided for in Subsection  $\underline{F}$  [A] of this Section [ef-this-Act] shall be made by the qualified voters [and-landewners] signing and presenting to the city secretary a written petition requesting disannexation. The signatures to the petition need not be appended to one paper, but each signer shall sign his or her name in ink or indelible pencil, and each signer signing the petition as a qualified voter

shall sign his or her name as it appears on the official copy of 1 2 the current voter registration list [pell-list-er-an-efficial--copy 3 of--the--current--list--of--exempt-voters] and each qualified voter 4 shall note on such petition his or her residence address and the precinct number and serial number that appear on his or her [pell 5 6 tax--receipt,--exemption--certificate,---or---such---other] 7 registration certificate that may be provided for by law. landowner-signing-the-petition-shall-note-thereon-opposite--his--or 8 9 her--name--the--approximate-total-aereage-he-or-she-owns-within-the particular -- annexed -- area- ] 10 The petition shall describe the 11 particular annexed area to be disannexed and have attached to it a plat, map, or other likeness of the [particular] annexed area. 12 Prior to circulating the petition for disannexation among the 13 qualified voters [and-landowners], notice of the petition shall be 14 given by means of posting for ten (10) days a copy of the petition 15 in three (3) public places in the [particular] annexed area and by 16 publishing it for one (1) time [issue] in a newspaper or newspapers 17 18 of general circulation serving the [particular] annexed area at 19 least fifteen (15) days prior to the circulation of the petition. Proof of posting and publication of the notice shall be made by 20 21 attaching to the petition presented to the city secretary: (1) the 22 sworn affidavit of any qualified voter who signed the petition 23 stating the places where and the dates when the petition was 24 posted, and (2) the sworn affidavit of the publisher of the 25 newspaper or newspapers setting forth the name of the newspaper or 26 newspapers and the issue and date in which the notice was 27 published. [In--addition; -there-shall-be-attached-to-the-petition

the-sworn-affidavit-of-three-(3)-or-more-qualified--voters--signing
the-petition,--if--there-be-that-many,-stating-the-total-number-of
qualified-voters-residing-in-the-particular-annexed-area-and--the
approximate-total-acreage-within-such-particular-annexed-area-]

SECTION 3. The importance of this legislation and the crowded condition of the calendars in both houses create an emergency and an imperative public necessity that the constitutional rule requiring bills to be read on three several days in each house be suspended, and this rule is hereby suspended, and that this Act take effect and be in force from and after its passage, and it is so enacted.

# HOUSE ENGROSSMENT

## SPECIAL PRINTING

By Lewis, et al.

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H.B. No. 1952

# A BILL TO BE ENTITLED

1 AN ACT

2 relating to annexation of, providing services to, and disannexation

3 of certain areas.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:

SECTION 1. Section 6, Municipal Annexation Act, as amended
(Article 970a, Vernon's Texas Civil Statutes), is amended to read
as follows:

Sec. 6. NOTICE AND HEARING--ANNEXATION PROCEEDINGS. 8 Before any city may institute annexation proceedings, the governing body 9 10 of such city shall provide an opportunity for all persons to be heard at two [a] public hearings [hearing] to be held 11 not more than forty (40) [twenty-(20)] days nor less than twenty 12 (20) [ten-(10)] days prior to institution of such proceedings. 13 At least one (1) public hearing shall be held within the area proposed 14 15 to be annexed. Notice of such <a href="hearings">hearing</a>] shall published in a newspaper having general circulation in the city and 16 in the territory proposed to be annexed. 17 The notice for each hearing shall be published at least once in such newspaper not more 18 than twenty (20) days nor less than ten (10) days prior to that 19 [the] hearing. Additional notice by certified mail should be given 20 to railroad companies then serving the city and on the city's tax 21 roll where the right-of-way thereof is included in the territory to 22 annexed. Annexation of territory by a city shall be brought to 23 completion within ninety (90) days of the date on which the 24

- 1 governing body of such city institutes annexation proceedings or be
- null and void. Provided, however, any period of time during which
- 3 a city is restrained or enjoined from annexing any such territory
- 4 by a court of competent jurisdiction shall not be computed in such
- 5 90-day limitation period.
- 6 SECTION 2. Section 10, Municipal Annexation Act, as amended
- 7 (Article 970a, Vernon's Texas Civil Statutes), is amended to read
- 8 as follows:
- 9 Sec. 10. DISANNEXATION. A. Prior to the publication of
- 10 notice of a hearing required under Section 6 of this Act, the
- 11 governing body of the city proposing the annexation shall direct
- 12 its planning or other appropriate department to prepare a service
- 13 plan that provides for the extension of municipal services into
- 14 each area to be annexed. For purposes of this Section, providing
- services includes having services provided by any method or means
- by which the city extends municipal services to any other area of
- the city.
- B. The service plan shall include:
- (1) a program under which the city will provide police
- 20 protection, fire protection, solid waste collection, maintenance of
- 21 water and waste water facilities, maintenance of roads and streets
- 22 (including lighting), the maintenance of parks, playgrounds, and
- 23 swimming pools, and the maintenance of any other publicly owned
- 24 facility, building, or service within each particular area within
- 25 sixty (60) days after the effective date of the annexation of that
- 26 particular area; and
- 27 (2) a program under which the city will initiate the

- 1 acquisition or construction of any capital improvements necessary
- 2 for providing municipal services for the particular area, the
- 3 construction to begin within 2-1/2 years of the effective date of
- 4 the annexation of the particular annexed area, and the acquisition
- or construction of the facilities to be accomplished by purchase,
- 6 lease, or other contract or by the city's succeeding to the powers,
- 7 duties, assets, and obligations of conservation and reclamation
- 8 districts, as may be authorized or required by law. No moneys
- 9 received from the sale of bonds or evidenced by other instruments
- of indebtedness may be allocated to the annexed area for a period
- of one hundred and eighty (180) days.
- C. In no event shall a service plan provide fewer services
- or a lower level of services in the area to be annexed than were in
- 14 existence in that area at the time immediately preceding the
- 15 annexation.
- D. In the event that only a part of the area to be annexed
- is actually annexed, the governing body shall direct its planning
- or other appropriate department to prepare a revised service plan
- for the part actually to be annexed.
- E. The proposed service plan shall be made available for
- 21 inspection and explained to the inhabitants of the area to be
- 22 annexed at the public hearings held under Section 6 of this Act.
- 23 The plan may be amended through negotiation at those hearings but
- 24 cannot have provision of any service deleted from it. On the
- 25 completion of the public hearings, the service plan shall be
- 26 attached to the ordinance annexing the area and approved as part of
- 27 that ordinance. On approval by the governing body of the annexing

city, the plan shall be construed as a contractual obligation, subject to amendment or repeal unless the governing body determines at the hearings required by this subsection that changed conditions or subsequent occurrences make the plan unworkable or obsolete. If the governing body determines that all or part of a plan is unworkable or obsolete, the governing body may amend the plan to conform to changed conditions or subsequent occurrences. An amended service plan shall provide for services comparable to or better than those established in the service plan before amendment, and before any amendment is adopted, the governing body must first provide an opportunity for all interested persons to be heard at public hearings called and held in the manner provided in Section 6 of this Act. Service plans shall be valid for ten (10) years. Renewal shall be at the discretion of the city.

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F. From and after the effective date of this Act, any city annexing a particular area shall [within-three-{3}-years-of-the effective-date-of-such-annexation] provide or cause to be provided such with area [governmental--and--proprietary] services accordance with the service plan required under this Section[7--the standard--and--scope--of--which-are-substantially-equivalent-to-the standard--and--scope--of--governmental--and--proprietary---services furnished--by--such--city--in--other--areas-of-such-city-which-have eharaeteristics-of-topography,-patterns-of--land--utilization,--and population-density-similar-to-that-of-the-particular-area-annexed]. In the event a city fails or refuses to provide or cause to be provided such services within the time specified in the service plan for that area or in this Act [herein], a majority of the

qualified voters residing within such particular annexed area the--owners--of--fifty--per--cent-(50%)-or-more-of-the-land-in-such particular--annexed--area; --which--area--must--adjoin---the---outer boundaries -- of -- the -- eity ] may petition the governing body of such city to disannex such particular annexed area. Should the governing body of such city fail or refuse to disannex such particular annexed area within sixty (60) [ninety-(90)] days after receipt of a valid petition, any one or more of the signers of such petition may[7--within-sixty-(60)-days-of-the-date-of-such-failure er-refusal, file in a district court in the county [ef--the district] in which such annexed area [eity] is principally located an action requesting that the particular annexed be Upon the filing of an answer in such cause by the disannexed. governing body of the annexing [such] city, and upon application of either party, the case shall be advanced and heard without further delay, all in accordance with the Texas Rules of Civil Procedure. Upon hearing of the case, if the district court finds that a valid petition was filed with the city, and that the city failed to perform its obligations in accordance with a service plan or failed to perform in good faith [that--the--particular--annexed--area--is otherwise--eligible--for-disannexation-under-the-provisions-of-this Section, -and-that--the--standard--and--scope--of--governmental--and proprietary--services--provided--or--caused--to-be-provided-to-such particular-annexed-area-are-not--substantially--equivalent--to--the standard---and--scope--of--governmental--and--proprietary--services provided-or-caused-to-be-provided-other-areas-of-such--city--having characteristics--of--topography,--patterns--of-land-utilization-and

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population-density-similar-to-that-of-the-particular-annexed-area], it shall enter an order disannexing such particular annexed area. A municipal utility district may be created in the disannexed area under Chapter 54, Water Code, as amended, without consent of the city from which the area has been disannexed. [Previded,-hewever, that-the-right-of-disannexation-provided-for-in-this-Section--shall not--be-available-to-any-particular-annexed-area-which-was-lawfully within-the-eity-limits-of-a-eity-at-the-time--of--the--approval--or sale--of--any--general--obligation--bonds--of--the-city-if-proceeds therefrom-have-been-expended-for-capital-improvements-to-serve-such particular--annexed--area,--so--long--as---any---such---bonds---are outstanding. ]

G[B]. When any such area is disannexed under [the provisions-of] this Section, it shall not again be annexed within five (5) years [one-(1)-year] of such disannexation, and, if it is again annexed within seven (7) [three-(3)] years of disannexation, the period for implementation of a service plan [for-affording-such services-as-are-required-by-this-Section] shall not exceed [be] one (1) year from reannexation [rather-than-three-(3)-years-as-in-other eases].

 $\underline{H}$  [C]. The request and petition for disannexation provided for in Subsection  $\underline{F}$  [A] of this Section [ef-this-Act] shall be made by the qualified voters [and-landewners] signing and presenting to the city secretary a written petition requesting disannexation. The signatures to the petition need not be appended to one paper, but each signer shall sign his or her name in ink or indelible pencil, and each signer signing the petition as a qualified voter

shall sign his or her name as it appears on the official copy of the current voter registration list [pell-list-er-an-efficial--cepy of--the--current--list--of--exempt-voters] and each qualified voter shall note on such petition his or her residence address and the precinct number and serial number that appear on his or her [pell tax--receipty--exemption--certificatey---or---such---other] registration certificate that may be provided for by law. landowner-signing-the-petition-shall-note-thereon-opposite--his--or her--name--the--approximate-total-acreage-he-or-she-owns-within-the particular -- annexed -- area: ] The petition shall describe the particular annexed area to be disannexed and have attached to it a plat, map, or other likeness of the [particular] annexed area. Prior to circulating the petition for disannexation among the qualified voters [and-landewners], notice of the petition shall be given by means of posting for ten (10) days a copy of the petition in three (3) public places in the [particular] annexed area and by publishing it for one (1) time [issue] in a newspaper or newspapers of general circulation serving the [particular] annexed area at least fifteen (15) days prior to the circulation of the petition. Proof of posting and publication of the notice shall be made by attaching to the petition presented to the city secretary: (1) the sworn affidavit of any qualified voter who signed the petition stating the places where and the dates when the petition was posted, and (2) the sworn affidavit of the publisher of the newspaper or newspapers setting forth the name of the newspaper or newspapers and the issue and date in which the notice was published. [In--addition;-there-shall-be-attached-to-the-petition

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the-sworn-affidavit-of-three-(3)-or-more-qualified--voters--signing the--petition; --if--there-be-that-many; -stating-the-total-number-of qualified-voters-residing-in-the-particular-annexed--area--and--the approximate-total-acreage-within-such-particular-annexed-area. ] SECTION 3. The importance of this legislation and the crowded condition of the calendars in both houses create an emergency and imperative public necessity that the an constitutional rule requiring bills to be read on three several days in each house be suspended, and this rule is hereby suspended, and that this Act take effect and be in force from and after its passage, and it is so enacted.

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(Groege)

#### COMMITTEE SUBSTITUTE FORM

May 30 Austin, Texas

Honorable William P. Hobby President of the Senate

Sir:

We, your Committee on \_\_\_\_\_\_\_ to which was referred \_\_\_\_\_\_\_ to which was referred \_\_\_\_\_\_\_ B. No. \_\_\_\_\_\_ to which was referred \_\_\_\_\_ to which was referred \_\_\_\_\_\_ to which was referred \_\_\_\_\_\_\_ to which was referred \_\_\_\_\_\_\_\_ to which was referred \_\_\_\_\_\_\_ to which was referred \_\_\_\_\_\_\_ to which was referred \_\_\_\_\_\_\_ to which was referred \_\_\_\_\_\_\_\_ to which was referred \_\_\_\_\_\_\_\_\_ to which was referred \_\_\_\_\_\_\_\_\_ to which was referred \_\_\_\_\_\_\_\_\_\_\_ to which was referred \_\_\_\_\_\_\_\_\_\_\_\_\_\_ to which was referred \_\_\_\_\_\_\_\_\_\_\_\_ to which was referred \_\_\_\_\_\_\_\_\_

Chairman

Paper clip TWO copies of the Committee Substitute and TWO copies of this form to the original bill and retain one copy of this form for your file.

# REQUEST FOR LOCAL & UNCONTESTED CALENDAR PLACEMENT

Hon. Roy Blake, Chairman Administration Committee

Sir:

Pursuant to S.R. 148, notice is hereby given that HB 1957, by: Jewis (Doe was heard by the Committee on Scale on 5-30, 198, 1 and reported out with the recommendation that it be placed on the Local and Uncontested Calendar.

Chairman of the reporting committee

IMPORTANT: THIS FORM MUST BE ATTACHED TO A PRINTED COPY OF THE BILL OR RESOLUTION, WHICH ALONG WITH 7 ADDITIONAL COPIES OF THE BILL OR RESOLUTION SHOULD BE DELIVERED TO THE OFFICE OF THE COMMITTEE ON ADMINISTRATION, ROOM G-27J. PLEASE CALL 5-1134 IF YOU HAVE ANY QUESTIONS. DEADLINE FOR SUBMITTING BILLS FOR THE LOCAL CALENDAR IS 5:00 P.M. MONDAYS.

COMMITTEE SUBSTITUTE FOR .B. NO. 1952

BY: Urile

By Lewis, et al.

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H.B. No. 1952

## A BILL TO BE ENTITLED

#### AN ACT

relating to annexation of, providing services to, and disannexation of certain areas.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:

SECTION 1. Section 6, Municipal Annexation Act, as amended (Article 970a, Vernon's Texas Civil Statutes), is amended to read as follows:

NOTICE AND HEARING--ANNEXATION PROCEEDINGS. Sec. 6. any city may institute annexation proceedings, the governing body of such city shall provide an opportunity for all interested persons to be heard at two [a] public hearings [hearing] to be held not more than forty (40) [twenty-(20)] days nor less than twenty (20) [ten-(10)] days prior to institution of such proceedings. least one (1) public hearing shall be held within the area proposed Notice of such hearings [hearing] shall be to be wannexed. published in a newspaper having general circulation in the city and in the territory proposed to be annexed. The notice for each hearing shall be published at least once in such newspaper not more than twenty (20) days nor less than ten (10) days prior to that [the] hearing. Additional notice by certified mail should be given to railroad companies then serving the city and on the city's tax roll where the right-of-way thereof is included in the territory to annexed. Annexation of territory by a city shall be brought to completion within ninety (90) days of the date of the

MAY 31 1981

Secretary of the Senate

governing body of such city institutes annexation proceedings or be null and void. Provided, however, any period of time during which a city is restrained or enjoined from annexing any such territory by a court of competent jurisdiction shall not be computed in such 90-day limitation period.

SECTION 2. Section 10, Municipal Annexation Act, as amended (Article 970a, Vernon's Texas Civil Statutes), is amended to read as follows:

Sec. 10. DISANNEXATION. A. Prior to the publication of notice of a hearing required under Section 6 of this Act, the governing body of the city proposing the annexation shall direct its planning or other appropriate department to prepare a service plan that provides for the extension of municipal services into each area to be annexed. For purposes of this Section, providing services includes having services provided by any method or means by which the city extends municipal services to any other area of the city.

## B. The service plan shall include:

- (1) a program under which the city will provide police protection, fire protection, solid waste collection, maintenance of water and waste water facilities, maintenance of roads and streets (including lighting), the maintenance of parks, playgrounds, and swimming pools, and the maintenance of any other publicly owned facility, building, or service within each particular area within sixty (60) days after the effective date of the annexation of that particular area; and
  - (2) a program under which the city will initiate the

acquisition or construction of any capital improvements necessary for providing municipal services for the particular area, the two districts for the effective date of the annexation to begin within 2-1/2 years of the effective date of the annexation of the particular annexed area, and the acquisition or construction of the facilities to be accomplished by purchase, lease, or other contract or by the city's succeeding to the powers, duties, assets, and obligations of conservation and reclamation districts, as may be authorized or required by law. No moneys received from the sale of bonds or evidenced by other instruments of indebtedness may be allocated to the annexed area for a period of one hundred and eighty (180) days.

C. In no event shall a service plan provide fewer services or a lower level of services in the area to be annexed than were in existence in that area at the time immediately preceding the annexation. However, it is not the intent of this act to require that a uniform level of services be provided to all areas of the city where differing characteristics of topography, land utilization and population density are considered as a sufficient basis for providing differing service levels.

D. In the event that only a part of the area to be annexed is actually annexed, the governing body shall direct its planning or other appropriate department to prepare a revised service plan for the part actually to be annexed.

E. The proposed service plan shall be made available for inspection and explained to the inhabitants of the area to be annexed at the public hearings held under Section 6 of this Act.

The plan may be amended through negotiation at those hearings but

have provision of any service deleted from it. completion of the public hearings, the service attached to the ordinance annexing the area and approved as part of that ordinance. On approval by the governing body of the annexing city, the plan shall be construed as a contractual obligation, subject to amendment or repeal unless the governing body determines at the hearings required by this subsection that changed conditions or subsequent occurrences make the plan unworkable or obsolete. the governing body determines that all or part of a plan is unworkable or obsolete, the governing body may amend the plan conform to changed conditions or subsequent occurrences. amended service plan shall provide for services comparable to better than those established in the service plan before amendment, and before any amendment is adopted, the governing body must first provide an opportunity for all interested persons to be heard at public hearings called and held in the manner provided in Section 6 Service plans shall be valid for ten (10) years. this Act. Renewal shall be at the discretion of the city.

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 population-density-similar-to-that-of-the-particular-area-annexed]. In the event a city fails or refuses to provide or cause to be provided such services within the time specified in the service plan for that area or in this Act [herein], a majority of the qualified voters residing within such particular annexed area [and the--owners--of--fifty--per--cent-(50%)-or-more-of-the-land-in-such particular -- annexed -- area -- -- which -- area -- must -- adjoin -- -- the --- outer boundaries--ef--the--eity7] may petition the governing body of such city to disannex such particular annexed area. Should governing body of such city fail or refuse to disannex such particular annexed area within sixty (60) [ninety-{90}] days after receipt of a valid petition, any one or more of the signers of such petition may[ --within-sixty-(60)-days-of-the-date-of-such-failure er-refusal, file in a district court in the county [ef--the district] in which such annexed area [eity] is principally located an action requesting that the particular annexed area be disannexed. Upon the filing of an answer in such cause by the governing body of the annexing [such] city, and upon application of either party, the case shall be advanced and heard without further delay, all in accordance with the Texas Rules of Civil Procedure. Upon hearing of the case, if the district court finds that a valid petition was filed with the city, and that the city failed to perform its obligations in accordance with a service plan or failed to perform in good faith [that--the--particular--annexed--area--is otherwise--eligible--for-disannexation-under-the-provisions-of-this Section;-and-that--the--standard--and--scope--of--governmental--and proprietary--services--provided--or--caused--to-be-provided-to-such

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particular-annexed-area-are-not-substantially-equivalent-to-the standard---and--scope--of--governmental--and--proprietary--services provided-or-caused-to-be-provided-other-areas-of-such--city--having characteristics--of--topography,--patterns--of-land-utilisation-and population-density-similar-to-that-of-the-particular annexed-area], it shall enter an order disannexing such particular annexed area.

Provided,-however,-that-the-right-of-disannexation-provided-for-in this-Section-shall-not-be-available-to-any-particular-annexed-area which-was-lawfully-within-the-city-limits-of-a-city-at-the-time-of the-approval-or-sale-of-any-general-obligation-bonds-of-the-city-if proceeds-therefrom-have-been-expended-for-capital-improvements-to serve-such-particular-annexed-area,-so-long-as-any-such-bonds-are outstanding.

G[B]. When any such area is disannexed under [the previsions-of] this Section, it shall not again be annexed within five (5) years [one-(1)-year] of such disannexation, and, if it is again annexed within seven (7) [three-(3)] years of disannexation, the period for implementation of a service plan [for-affording-such services-as-are-required-by-this-Section] shall not exceed [be] one (1) year from reannexation [rather-than-three-(3)-years-as-in-other cases].

H [E]. The request and petition for disannexation provided for in Subsection F [A] of this Section [ef-this-Aet] shall be made by the qualified voters [and-landewners] signing and presenting to the city secretary a written petition requesting disannexation. The signatures to the petition need not be appended to one paper, but each signer shall sign his or her name in ink or indelible

pencil, and each signer signing the petition as a qualified voter shall sign his or her name as it appears on the official copy of the current voter registration list [poll-list-or-an-official--copy of--the--current--list--of--exempt-voters] and each qualified voter shall note on such petition his or her residence address and the precinct number and serial number that appear on his or her [pell tax--receipty--exemption--certificatey---or---such---other] registration certificate that may be provided for by law. landowner-signing-the-petition-shall-note-thereon-opposite--his--or her--name--the--approximate-total-acreage-he-or-she-owns-within-the The petition shall describe particular -- annexed -- area: ] particular annexed area to be disannexed and have attached to it a [particular] plat, map, or other likeness of annexed area. the Prior to circulating the petition for disannexation among the qualified voters [and-landewners], notice of the petition shall given by means of posting for ten (10) days a copy of the petition in three (3) public places in the [particular] annexed area and by publishing it for one (1) time [issue] in a newspaper or newspapers general circulation serving the [particular] annexed area at least fifteen (15) days prior to the circulation of the petition. Proof of posting and publication of the notice shall be made by attaching to the petition presented to the city secretary: (1) the sworn affidavit of any qualified voter who signed the petition stating the places where and when the petition was the dates affidavit of the publisher of the sworn posted, and (2) the newspaper or newspapers setting forth the name of the newspaper or in which the notice newspapers and the issue and date

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Amend H.B. 1952, at white 19, page 3, by odding the following sentence:

Nothing in this act shall be construed to limit or repeal Home Rule Charter provisions providing for annexation for limited purposes other than ad valorem taxation.

OK-just protecte Austins

Apecial charter provisions

under current Amexication law.

Dick Brown

# ADOPTED

MAY 31 1981

Lecter King

AMEND THE CAPTION TO CONFORM THE CAPTION TO COL

MAY 31 1981

Lity King
Secretary of the Senate



# SENATE AMENDMENTS

#### 2ND PRINTING

By Lewis, et al.

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H.B. No. 1952

#### A BILL TO BE ENTITLED

1 AN ACT

2 relating to annexation of, providing services to, and disannexation
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Sec. 6. NOTICE AND HEARING--ANNEXATION PROCEEDINGS. any city may institute annexation proceedings, the governing body of such city shall provide an opportunity for all interested persons to be heard at two [a] public hearings [hearing] to be held not more than forty (40) [twenty-(20)] days nor less than twenty (20) [ten-(10)] days prior to institution of such proceedings. least one (1) public hearing shall be held within the area proposed to be annexed. Notice of such hearings [hearing] shall published in a newspaper having general circulation in the city and in the territory proposed to be annexed. The notice for each hearing shall be published at least once in such newspaper not more than twenty (20) days nor less than ten (10) days prior to that [the] hearing. Additional notice by certified mail should be given to railroad companies then serving the city and on the city's tax roll where the right-of-way thereof is included in the territory to be annexed. Annexation of territory by a city shall be brought to completion within ninety (90) days of the date on which the

- 1 governing body of such city institutes annexation proceedings or be
- 2 null and void. Provided, however, any period of time during which
- 3 a city is restrained or enjoined from annexing any such territory
- 4 by a court of competent jurisdiction shall not be computed in such
- 5 90-day limitation period.
- 6 SECTION 2. Section 10, Municipal Annexation Act, as amended
- 7 (Article 970a, Vernon's Texas Civil Statutes), is amended to read
- 8 as follows:
- 9 Sec. 10. DISANNEXATION. A. Prior to the publication of
- 10 notice of a hearing required under Section 6 of this Act, the
- 11 governing body of the city proposing the annexation shall direct
- 12 its planning or other appropriate department to prepare a service
- 13 plan that provides for the extension of municipal services into
- each area to be annexed. For purposes of this Section, providing
- services includes having services provided by any method or means
- by which the city extends municipal services to any other area of
- 17 the city.
- B. The service plan shall include:
- 19 (1) a program under which the city will provide police
- 20 protection, fire protection, solid waste collection, maintenance of
- 21 water and waste water facilities, maintenance of roads and streets
- 22 (including lighting), the maintenance of parks, playgrounds, and
- 23 swimming pools, and the maintenance of any other publicly owned
- 24 facility, building, or service within each particular area within
- 25 sixty (60) days after the effective date of the annexation of that
- 26 particular area; and
- 27 (2) a program under which the city will initiate the

acquisition or construction of any capital improvements necessary for providing municipal services for the particular area, the construction to begin within 2-1/2 years of the effective date of the annexation of the particular annexed area, and the acquisition or construction of the facilities to be accomplished by purchase, lease, or other contract or by the city's succeeding to the powers, duties, assets, and obligations of conservation and reclamation districts, as may be authorized or required by law. No moneys received from the sale of bonds or evidenced by other instruments of indebtedness may be allocated to the annexed area for a period of one hundred and eighty (180) days. 

C. In no event shall a service plan provide fewer services or a lower level of services in the area to be annexed than were in existence in that area at the time immediately preceding the annexation.

D. In the event that only a part of the area to be annexed is actually annexed, the governing body shall direct its planning or other appropriate department to prepare a revised service plan for the part actually to be annexed.

E. The proposed service plan shall be made available for inspection and explained to the inhabitants of the area to be annexed at the public hearings held under Section 6 of this Act.

The plan may be amended through negotiation at those hearings but cannot have provision of any service deleted from it. On the completion of the public hearings, the service plan shall be attached to the ordinance annexing the area and approved as part of that ordinance. On approval by the governing body of the annexing

1 city, the plan shall be construed as a contractual obligation, not 2 subject to amendment or repeal unless the governing body determines 3 at the hearings required by this subsection that changed conditions 4 or subsequent occurrences make the plan unworkable or obsolete. If the governing body determines that all or part of a plan is 5 unworkable or obsolete, the governing body may amend the plan 6 conform to changed conditions or subsequent occurrences. 7 8 amended service plan shall provide for services comparable to or 9 better than those established in the service plan before amendment, and before any amendment is adopted, the governing body must first 10 provide an opportunity for all interested persons to be heard at 11 public hearings called and held in the manner provided in Section 6 12 13 of this Act. Service plans shall be valid for ten (10) years. 14 Renewal shall be at the discretion of the city.

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 $\underline{F}$ . From and after the effective date of this Act, any city annexing a particular area shall [within-three-(3)-years-of-the effective-date-of-such-annexation] provide or cause to be provided such area with [gevernmental--and--preprietary] services in accordance with the service plan required under this Section[7--the standard--and--scope--of--which-are-substantially-equivalent-to-the standard--and--scope--of--governmental--and--proprietary---services furnished--by--such--city--in--other--areas-of-such-city-which-have eharaeteristies-of-topography,-patterns-of--land--utilization,--and population-density-similar-to-that-of-the-particular-area-annexed]. In the event a city fails or refuses to provide or cause to be provided such services within the time specified in the service plan for that area or in this Act [herein], a majority of the

1 qualified voters residing within such particular annexed area 2 the--owners--of--fifty--per--cent-(50%)-or-more-of-the-land-in-such particular--annexed--area,--which--area--must--adjoin---the---outer 3 4 beundaries -- ef--the--eity7] may petition the governing body of such 5 city to disannex such particular annexed area. 6 governing body of such city fail or refuse to disannex such 7 particular annexed area within sixty (60) [ninety-(90)] days after receipt of a valid petition, any one or more of the signers of such 8 9 petition may[7--within-sixty-(60)-days-of-the-date-of-such-failure 10 er-refusal, file in a district court in the county [ef--the 11 district] in which such annexed area [eity] is principally located 12 an action requesting that the particular annexed 13 disannexed. Upon the filing of an answer in such cause by the 14 governing body of the annexing [such] city, and upon application of 15 either party, the case shall be advanced and heard without further 16 delay, all in accordance with the Texas Rules of Civil Procedure. Upon hearing of the case, if the district court finds that a valid 17 petition was filed with the city, and that the city failed to 18 19 perform its obligations in accordance with a service plan or failed 20 to perform in good faith [that--the--particular--annexed--area--is 21 otherwise--eligible--for-disannexation-under-the-provisions-of-this 22 Section,-and-that--the--standard--and--scope--of--governmental--and 23 proprietary--services--provided--or--caused--to-be-provided-to-such 24 particular-annexed-area-are-not--substantially--equivalent--to--the 25 standard---and--scope--of--governmental--and--proprietary--services 26 provided-or-caused-to-be-provided-other-areas-of-such--city--having 27 characteristics--of--topography,--patterns--of-land-utilization-and

population-density-similar-to-that-of-the-particular-annexed-area], it shall enter an order disannexing such particular annexed area. A municipal utility district may be created in the disannexed area under Chapter 54, Water Code, as amended, without consent of the city from which the area has been disannexed. [Provided,-however, that-the-right-of-disannexation-provided-for-in-this-Section--shall not--be-available-to-any-particular-annexed-area-which-was-lawfully within-the-eity-limits-of-a-eity-at-the-time--of--the--approval--or sale--of--any--general--obligation--bonds--of--the-eity-if-proceeds therefrom-have-been-expended-for-eapital-improvements-to-serve-such particular--annexed--area; --so--long--as---any---such---bonds---are outstanding- ]

G[B]. When any such area is disannexed under [the previsions-of] this Section, it shall not again be annexed within five (5) years [one-(1)-year] of such disannexation, and, if it is again annexed within seven (7) [three-(3)] years of disannexation, the period for implementation of a service plan [for-affording-such services-as-are-required-by-this-Section] shall not exceed [be] one (1) year from reannexation [rather-than-three-(3)-years-as-in-other eases].

 $\underline{H}$  [6]. The request and petition for disannexation provided for in Subsection  $\underline{F}$  [A] of this Section [ef-this-Act] shall be made by the qualified voters [and-landewners] signing and presenting to the city secretary a written petition requesting disannexation. The signatures to the petition need not be appended to one paper, but each signer shall sign his or her name in ink or indelible pencil, and each signer signing the petition as a qualified voter

1 shall sign his or her name as it appears on the official copy of 2 the current voter registration list [pell-list-er-an-efficial--copy 3 of--the--current--list--of--exempt-voters | and each qualified voter 4 shall note on such petition his or her residence address and the precinct number and serial number that appear on his or her [pell 5 6 tax--receipt,--exemption--certificate,---or---such---other] 7 registration certificate that may be provided for by law. 8 landowner-signing-the-petition-shall-note-thereon-opposite--his--or 9 her--name--the--approximate-total-aereage-he-or-she-owns-within-the 10 particular--annexed--area.] The petition shall describe the 11 particular annexed area to be disannexed and have attached to it a 12 plat, map, or other likeness of the [particular] annexed area. 13 Prior to circulating the petition for disannexation among the 14 qualified voters [and-landowners], notice of the petition shall be 15 given by means of posting for ten (10) days a copy of the petition in three (3) public places in the [particular] annexed area and by 16 17 publishing it for one (1) time [issue] in a newspaper or newspapers 18 of general circulation serving the [particular] annexed area at 19 least fifteen (15) days prior to the circulation of the petition. 20 Proof of posting and publication of the notice shall be made by 21 attaching to the petition presented to the city secretary: (1) the 22 sworn affidavit of any qualified voter who signed the petition 23 stating the places where and the dates when the petition was 24 posted, and (2) the sworn affidavit of the publisher of 25 newspaper or newspapers setting forth the name of the newspaper or 26 newspapers and the issue and date in which the notice was 27 published. [In--addition,-there-shall-be-attached-to-the-petition

the-sworn-affidavit-of-three-(3)-or-more-qualified--voters--signing
the-petition;--if--there-be-that-many;-stating-the-total-number-of
qualified-voters-residing-in-the-particular-annexed-area-and--the
approximate-total-acreage-within-such-particular-annexed-area-]

SECTION 3. The importance of this legislation and the crowded condition of the calendars in both houses create an emergency and an imperative public necessity that the constitutional rule requiring bills to be read on three several days in each house be suspended, and this rule is hereby suspended, and that this Act take effect and be in force from and after its passage, and it is so enacted.

By Lewis, et al.

C.S.H.B. No. 1952

#### SENATE AMENDMENT NO. 1

#### A BILL TO BE ENTITLED

1 AN ACT

2 relating to annexation of, providing services to, and disannexation

of certain areas.

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BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:

5 SECTION 1. Section 6, Municipal Annexation Act,

7

(Article 970a, Vernon's Texas Civil Statutes), is amended to read as follows: Sec. 6. NOTICE AND HEARING--ANNEXATION PROCEEDINGS. Before

any city may institute annexation proceedings, the governing body of such city shall provide an opportunity for all interested persons to be heard at two [a] public hearings [hearing] to be held not more than forty (40) [twenty-(20)] days nor less than twenty (20) [ten-(10)] days prior to institution of such proceedings. least one (1) public hearing shall be held within the area proposed to be annexed. Notice of such hearings [hearing] shall be published in a newspaper having general circulation in the city and in the territory proposed to be annexed. The notice for each hearing shall be published at least once in such newspaper not more than twenty (20) days nor less than ten (10) days prior to that [the] hearing. Additional notice by certified mail should be given to railroad companies then serving the city and on the city's tax roll where the right-of-way thereof is included in the territory to

- 1 be annexed. Annexation of territory by a city shall be brought to
- 2 completion within ninety (90) days of the date on which the
- 3 governing body of such city institutes annexation proceedings or be
- 4 null and void. Provided, however, any period of time during which
- 5 a city is restrained or enjoined from annexing any such territory
- 6 by a court of competent jurisdiction shall not be computed in such
- 7 90-day limitation period.
- 8 SECTION 2. Section 10, Municipal Annexation Act, as amended
- 9 (Article 970a, Vernon's Texas Civil Statutes), is amended to read
- 10 as follows:
- 11 Sec. 10. DISANNEXATION. A. Prior to the publication of
- 12 notice of a hearing required under Section 6 of this Act, the
- 13 governing body of the city proposing the annexation shall direct
- 14 <u>its planning or other appropriate department to prepare a service</u>
- 15 plan that provides for the extension of municipal services into
- 16 each area to be annexed. For purposes of this Section, providing
- services includes having services provided by any method or means
- 18 by which the city extends municipal services to any other area of
- 19 the city.
- B. The service plan shall include:
- 21 (1) a program under which the city will provide police
- 22 protection, fire protection, solid waste collection, maintenance of
- 23 water and waste water facilities, maintenance of roads and streets
- 24 (including lighting), the maintenance of parks, playgrounds, and
- 25 swimming pools, and the maintenance of any other publicly owned
- 26 facility, building, or service within each particular area within
- 27 sixty (60) days after the effective date of the annexation of that

#### particular area; and

- 2 (2) a program under which the city will initiate the acquisition or construction of any capital improvements necessary 3 for providing municipal services for the particular area, the 4 construction to begin within 2-1/2 years of the effective date of 5 the annexation of the particular annexed area, and the acquisition or construction of the facilities to be accomplished by purchase, 7 lease, or other contract or by the city's succeeding to the powers, 8 duties, assets, and obligations of conservation and reclamation 9 districts, as may be authorized or required by law. No moneys 10 received from the sale of bonds or evidenced by other instruments 11 of indebtedness may be allocated to the annexed area for a period 12 of one hundred and eighty (180) days. 13
- C. In no event shall a service plan provide fewer services 14 15 or a lower level of services in the area to be annexed than were in existence in that area at the time immediately preceding the 16 annexation. However, it is not the intent of this act to require 17 18 that a uniform level of services be provided to all areas of the city where differing characteristics of topography, land 19 20 utilization and population density are considered as a sufficient 21 basis for providing differing service levels.
- D. In the event that only a part of the area to be annexed is actually annexed, the governing body shall direct its planning or other appropriate department to prepare a revised service plan for the part actually to be annexed.
- E. The proposed service plan shall be made available for inspection and explained to the inhabitants of the area to be

annexed at the public hearings held under Section 6 of this The plan may be amended through negotiation at those hearings but cannot have provision of any service deleted from it. On the completion of the public hearings, the service plan shall be attached to the ordinance annexing the area and approved as part of that ordinance. On approval by the governing body of the annexing city, the plan shall be construed as a contractual obligation, not subject to amendment or repeal unless the governing body determines at the hearings required by this subsection that changed conditions or subsequent occurrences make the plan unworkable or obsolete. If the governing body determines that all or part of a plan is unworkable or obsolete, the governing body may amend the plan to conform to changed conditions or subsequent occurrences. An amended service plan shall provide for services comparable to or better than those established in the service plan before amendment, and before any amendment is adopted, the governing body must first provide an opportunity for all interested persons to be heard at public hearings called and held in the manner provided in Section 6 of this Act. Service plans shall be valid for ten (10) years. Renewal shall be at the discretion of the city.

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F. From and after the effective date of this Act, any city annexing a particular area shall [within-three--(3)--years--of--the effective--date-of-such-annexation] provide or cause to be provided such area with [governmental--and---proprietary] services in accordance with the service plan required under this Section[7-the standard-and-scope-of-which-are--substantially--equivalent--to--the standard---and--scope--of--governmental--and--proprietary--services

1 furnished-by-such-city-in-other--areas--of--such--city--which--have 2 eharaeteristics--of--topography,--patterns-of-land-utilization,-and population-density-similar-to-that-of-the-particular-area-annexed]. 4 In the event a city fails or refuses to provide or cause to provided such services within the time specified in the service 5 6 plan for that area or in this Act [herein], a majority of 7 qualified voters residing within such particular annexed area [and 8 the-owners-of-fifty-per-cent-(50%)-or-more--of--the--land--in--such 9 particular -- annexed -- area -- which -- area -- must -- adjoin -- the -- outer 10 boundaries-of-the-eity, may petition the governing body of such city to disannex such particular annexed area. 11 Should the 12 governing body of such city fail or refuse to disannex 13 particular annexed area within sixty (60) [ninety-(90)] days after 14 receipt of a valid petition, any one or more of the signers of such 15 petition may[,-within-sixty-(60)-days-of-the-date-of--such--failure 16 er--refusal7] file in a district court in the county [ef-the 17 district] in which such annexed area [eity] is principally located 18 requesting that the particular annexed area be action 19 disannexed. Upon the filing of an answer in such cause by the 20 governing body of the annexing [such] city, and upon application of 21 either party, the case shall be advanced and heard without further 22 delay, all in accordance with the Texas Rules of Civil Procedure. 23 Upon hearing of the case, if the district court finds that a valid petition was filed with the city, and that the city failed to 24 25 perform its obligations in accordance with a service plan or failed 26 to perform in good faith [that--the-particular-annexed-area-is 27 etherwise-eligible-for-disannexation-under-the-provisions--of--this

Section, --and --that --the --standard --and --scope --of -governmental --and proprietary --services --provided --or --caused --to --be ---provided --to --such particular --annexed --area --are --not --substantially --equivalent --to --the standard --and --scope --of --governmental --and --proprietary ---services provided --or --caused --to --be --provided --other --areas --of --such --city --having characteristics --of --topography, --patterns --of --land --utilization --and population --density --similar --to --that --of --the --particular --annexed --area |, it shall enter an order disannexing such particular annexed area. [Provided, --however, --that --the --right --of --disannexation --provided --for --in this --Section --shall --not --be --available --to --any --particular --annexed --area which --was --lawfully --within --the --city --limits --of --a-city --at --the --time --of the --approval --or --sale --of --any --general --obligation --bonds --of --the --city --if proceeds --therefrom --have --been --expended --for --capital --improvements --to serve ---such --particular --annexed --area, --so-long --as --any --such --bonds --are outstanding |

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<u>G</u>[B]. When any such area is disannexed under [the previsions—ef] this Section, it shall not again be annexed within five (5) years [ene-(1)-year] of such disannexation, and, if it is again annexed within seven (7) [three-(3)] years of disannexation, the period for implementation of a service plan [fer-afferding—such services—as—are—required—by—this—Section] shall not exceed [be] one (1) year from reannexation [rather—than—three-(3)—years—as—in—ether eases].

 $\underline{H}$  [E]. The request and petition for disannexation provided for in Subsection  $\underline{F}$  [A] of this Section [ef-this-Act] shall be made by the qualified voters [and-landewners] signing and presenting to the city secretary a written petition requesting disannexation.

1 The signatures to the petition need not be appended to one paper, 2 but each signer shall sign his or her name in ink or indelible 3 and each signer signing the petition as a qualified voter 4 shall sign his or her name as it appears on the official copy 5 the current voter registration list [poll-list-er-an-official-copy 6 of-the-current-list-of-exempt--voters] and each qualified voter 7 note on such petition his or her residence address and the 8 precinct number and serial number that appear on his or her 9 tax---receipt,---exemption---certificate,---or--such--other] 10 registration certificate that may be provided for by law. [Each landowner--signing--the-petition-shall-note-thereon-opposite-his-or 11 12 her-name-the-approximate-total-acreage-he-or-she--owns--within--the 13 particular -- annexed -- - area - ] The petition shall describe the 14 particular annexed area to be disannexed and have attached to it 15 plat, map, or other likeness of the [particular] annexed area. 16 Prior to circulating the petition for disannexation among the 17 qualified voters [and-landewners], notice of the petition shall be 18 given by means of posting for ten (10) days a copy of the petition 19 in three (3) public places in the [particular] annexed area and by publishing it for one (1) time [issue] in a newspaper or newspapers 20 of general circulation serving the [particular] annexed area 21 at 22 least fifteen (15) days prior to the circulation of the petition. 23 Proof of posting and publication of the notice shall be made 24 attaching to the petition presented to the city secretary: 25 sworn affidavit of any qualified voter who signed the petition 26 stating the places where and the dates when the petition was 27 posted, and (2) the sworn affidavit of the publisher of the

newspaper or newspapers setting forth the name of the newspaper or newspapers and the issue and date in which the notice was published. [In-addition,-there-shall-be-attached-to-the-petition the-sworn-affidavit-of-three-(3)-or-more-qualified--voters--signing the-petition,--if--there-be-that-many,-stating-the-total-number-of qualified-voters-residing-in-the-particular-annexed-area-and--the approximate-total-aereage-within-such-particular-annexed-area-]

SECTION 3. The importance of this legislation and the crowded condition of the calendars in both houses create an emergency and an imperative public necessity that the constitutional rule requiring bills to be read on three several days in each house be suspended, and this rule is hereby suspended, and that this Act take effect and be in force from and after its passage, and it is so enacted.

15 Uribe

## 16 SENATE AMENDMENT NO. 2

Amend C.S.H.B. 1952, at line 19, page 3, by adding the following sentence:

Nothing in this act shall be construed to limit or repeal Home Rule Charter provisions providing for annexation for limited purposes other than ad valorem taxation.

22 Doggett

## 23 <u>SENATE AMENDMENT NO. 3</u>

Amend the caption to conform to the body of the bill.

ENROLLED

H.B. No. 1952

1 AN ACT

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2 relating to annexation of, providing services to, and disannexation 3 of certain areas.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:

SECTION 1. Section 6, Municipal Annexation Act, as amended (Article 970a, Vernon's Texas Civil Statutes), is amended to read as follows:

Sec. 6. NOTICE AND HEARING--ANNEXATION PROCEEDINGS. any city may institute annexation proceedings, the governing body of such city shall provide an opportunity for all interested persons to be heard at two [a] public hearings [hearing] to be held not more than forty (40) [twenty-(20)] days nor less than twenty (20) [ten-(10)] days prior to institution of such proceedings. least one (1) public hearing shall be held within the area proposed to be annexed. Notice of such <a href="hearings">hearing</a>] shall be published in a newspaper having general circulation in the city and in the territory proposed to be annexed. The notice for each hearing shall be published at least once in such newspaper not more than twenty (20) days nor less than ten (10) days prior to that [the] hearing. Additional notice by certified mail should be given to railroad companies then serving the city and on the city's tax roll where the right-of-way thereof is included in the territory to be annexed. Annexation of territory by a city shall be brought to completion within ninety (90) days of the date on which the

- 1 governing body of such city institutes annexation proceedings or be
- 2 null and void. Provided, however, any period of time during which
- 3 a city is restrained or enjoined from annexing any such territory
- 4 by a court of competent jurisdiction shall not be computed in such
- 5 90-day limitation period.
- 6 SECTION 2. Section 10, Municipal Annexation Act, as amended
- 7 (Article 970a, Vernon's Texas Civil Statutes), is amended to read
- 8 as follows:
- 9 Sec. 10. DISANNEXATION. A. Prior to the publication of
- 10 notice of a hearing required under Section 6 of this Act, the
- 11 governing body of the city proposing the annexation shall direct
- 12 its planning or other appropriate department to prepare a service
- 13 plan that provides for the extension of municipal services into
- each area to be annexed. For purposes of this Section, providing
- services includes having services provided by any method or means
- 16 by which the city extends municipal services to any other area of
- 17 the city.
- B. The service plan shall include:
- 19 (1) a program under which the city will provide police
- 20 protection, fire protection, solid waste collection, maintenance of
- 21 water and waste water facilities, maintenance of roads and streets
- 22 (including lighting), the maintenance of parks, playgrounds, and
- 23 swimming pools, and the maintenance of any other publicly owned
- 24 facility, building, or service within each particular area within
- 25 sixty (60) days after the effective date of the annexation of that
- 26 particular area; and
- 27 (2) a program under which the city will initiate the

acquisition or construction of any capital improvements necessary 2 for providing municipal services for the particular area, the 3 construction to begin within two and one-half (2-1/2) years of the 4 effective date of the annexation of the particular annexed area, 5 and the acquisition or construction of the facilities to be accomplished by purchase, lease, or other contract or by the city's 6 7 succeeding to the powers, duties, assets, and obligations of conservation and reclamation districts, as may be authorized or 8 9 required by law. No moneys received from the sale of bonds or evidenced by other instruments of indebtedness may be allocated to 10 the annexed area for a period of one hundred and eighty (180) days. 11 12 C. In no event shall a service plan provide fewer services or a lower level of services in the area to be annexed than were in 13 existence in that area at the time immediately preceding the 14 annexation. However, it is not the intent of this Act to require 15 16 that a uniform level of services be provided to all areas of the 17 city where differing characteristics of topography, land utilization, and population density are considered as a sufficient 18 19 basis for providing differing service levels. Nothing in this Act shall be construed to limit or repeal home-rule charter provisions 20 providing for annexation for limited purposes other than ad valorem 21 22 taxation. 23 D. In the event that only a part of the area to be annexed

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24 is actually annexed, the governing body shall direct its planning or other appropriate department to prepare a revised service plan 25 26 for the part actually to be annexed.

E. The proposed service plan shall be made available for

inspection and explained to the inhabitants of the area to be annexed at the public hearings held under Section 6 of this Act. The plan may be amended through negotiation at those hearings but cannot have provision of any service deleted from it. On the completion of the public hearings, the service plan shall be attached to the ordinance annexing the area and approved as part of that ordinance. On approval by the governing body of the annexing city, the plan shall be construed as a contractual obligation, not subject to amendment or repeal unless the governing body determines at the hearings required by this subsection that changed conditions or subsequent occurrences make the plan unworkable or obsolete. If the governing body determines that all or part of a plan is unworkable or obsolete, the governing body may amend the plan to conform to changed conditions or subsequent occurrences. amended service plan shall provide for services comparable to or better than those established in the service plan before amendment, and before any amendment is adopted, the governing body must first provide an opportunity for all interested persons to be heard at public hearings called and held in the manner provided in Section 6 of this Act. Service plans shall be valid for ten (10) years. Renewal shall be at the discretion of the city.

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F. From and after the effective date of this Act, any city annexing a particular area shall [within-three-(3)-years-ef-the effective-date-ef-such-annexation] provide or cause to be provided such area with [governmental--and--proprietary] services in accordance with the service plan required under this Section[7--the standard--and--scope--ef--which-are-substantially-equivalent-to-the

1 standard--and--scope--of--governmental--and--proprietary---services 2 furnished--by--such--city--in--other--areas-of-such-city-which-have 3 characteristics-of-topography,-patterns-of--land--utilization,--and 4 population-density-similar-to-that-of-the-particular-area-annexed]. In the event a city fails or refuses to provide or cause to be 5 provided such services within the time specified in the service 6 7 plan for that area or in this Act [herein], a majority of the 8 qualified voters residing within such particular annexed area [and 9 the--owners--of--fifty--per--cent-(50%)-or-more-of-the-land-in-such 10 particular--annexed--area,--which--area--must--adjoin---the---outer 11 boundaries -- of -- the -- eity, ] may petition the governing body of such 12 city to disannex such particular annexed area. Should the 13 governing body of such city fail or refuse to disannex such 14 particular annexed area within sixty (60) [ninety-{90}] days after 15 receipt of a valid petition, any one or more of the signers of such petition may[,--within-sixty-(60)-days-of-the-date-of-such-failure 16 er-refusal, file in a district court in the county [ef--the 17 18 district] in which such annexed area [eity] is principally located 19 an action requesting that the particular annexed area 20 Upon the filing of an answer in such cause by the disannexed. 21 governing body of the annexing [such] city, and upon application of 22 either party, the case shall be advanced and heard without further 23 delay, all in accordance with the Texas Rules of Civil Procedure. Upon hearing of the case, if the district court finds that a valid 24 petition was filed with the city, and that the city failed to 25 26 perform its obligations in accordance with a service plan or failed 27 to perform in good faith [that--the--particular--annexed--area--is

etherwise--eligible--fer-disannexation-under-the-provisions-of-this Section; -and-that--the--standard--and--scope--of--governmental--and proprietary--services--provided--or--caused--to-be-provided-to-such particular-annexed-area-are-not--substantially--equivalent--to--the standard---and--scope--of--governmental--and--proprietary--services provided-or-eaused-to-be-provided-other-areas-of-such--city--having eharaeteristies--of--topography,--patterns--of-land-utilization-and population-density-similar-to-that-of-the-particular-annexed-area], it shall enter an order disannexing such particular annexed area. [Provided,-however,-that-the-right-of-disannexation-provided-for-in this--Section-shall-not-be-available-to-any-particular-annexed-area Which-was-lawfully-within-the-city-limits-of-a-city-at-the-time--of the-approval-or-sale-of-any-general-obligation-bonds-of-the-eity-if proceeds -- therefrom -- have-been-expended-for-eapital-improvements-to serve-such-particular-annexed-area,-se-leng-as-any-such--bends--are eutstanding.]

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- <u>G</u>[B]. When any such area is disannexed under [the previsions-of] this Section, it shall not again be annexed within five (5) years [one-(1)-year] of such disannexation, and, if it is again annexed within seven (7) [three-(3)] years of disannexation, the period for implementation of a service plan [for-affording-such services-as-are-required-by-this-Section] shall not exceed [be] one (1) year from reannexation [rather-than-three-(3)-years-as-in-other eases].
- $\underline{H}$  [E]. The request and petition for disannexation provided for in Subsection  $\underline{F}$  [A] of this Section [ef-this-Aet] shall be made by the qualified voters [and-landewners] signing and presenting to

the city secretary a written petition requesting disannexation. 1 The signatures to the petition need not be appended to one paper, 2 3 but each signer shall sign his or her name in ink or indelible 4 pencil, and each signer signing the petition as a qualified voter shall sign his or her name as it appears on the official copy of 5 6 the current voter registration list [pell-list-er-an-efficial--copy ef--the--current--list--ef--exempt-veters} and each qualified voter 7 8 shall note on such petition his or her residence address and the 9 precinct number and serial number that appear on his or her [pell 10 tax--receipt,--exemption--certificate,---or---such---other] voter 11 registration certificate that may be provided for by law. 12 landowner-signing-the-petition-shall-note-thereon-opposite--his--or 13 her--name--the--approximate-total-acreage-he-or-she-owns-within-the 14 particular -- annexed -- area - ] The petition shall describe 15 particular annexed area to be disannexed and have attached to it a 16 plat, map, or other likeness of the [particular] annexed area. Prior to circulating the petition for disannexation among the 17 18 qualified voters [and-landowners], notice of the petition shall be given by means of posting for ten (10) days a copy of the petition 19 20 in three (3) public places in the [particular] annexed area and by 21 publishing it for one (1) time [issue] in a newspaper or newspapers 22 of general circulation serving the [particular] annexed area at 23 least fifteen (15) days prior to the circulation of the petition. Proof of posting and publication of the notice shall be made by 24 25 attaching to the petition presented to the city secretary: (1) the 26 sworn affidavit of any qualified voter who signed the petition 27 stating the places where and the dates when the petition was

posted, and (2) the sworn affidavit of the publisher of the newspaper or newspapers setting forth the name of the newspaper or newspapers and the issue and date in which the notice was published. [In-addition,--there-shall-be-attached-to-the-petition the-sworn-affidavit-of-three-(3)-or-more-qualified--voters--signing the-petition,--if--there-be-that-many,-stating-the-total-number-of qualified-voters-residing-in-the-particular-annexed-area-and--the approximate-total-acreage-within-such-particular-annexed-area-]

SECTION 3. The importance of this legislation and the crowded condition of the calendars in both houses create an emergency and an imperative public necessity that the constitutional rule requiring bills to be read on three several days in each house be suspended, and this rule is hereby suspended, and that this Act take effect and be in force from and after its passage, and it is so enacted.

Preside	nt of the Senate	Speaker of the House
I cer	tify that H.B. No. 19	952 was passed by the House on May
12, 1981,	by the following vote	e: Yeas 133, Nays 4, 1 present, not
voting; and	that the House concu	arred in Senate amendments to H.B.
No. 1952 on	June 1, 1981, by a r	non-record vote.
		•
		Chief Clerk of the House
I ce	rtify that H.B. No.	1952 was passed by the Senate, with
amendments,	on May 31, 1981, by	the following vote: Yeas 31, Nays
0.		
		Secretary of the Senate
APPROVED:		· <del>-</del> ·
	Date	
	,	
		-
	Governor	

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BUMEWIS
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# A BILL TO BE ENTITLED

# AN ACT

relating to annexation of, providing services to, and disannexation of certain areas.

• M	•
1 2 1981	
MAR 1 7 1981	1. Filed with the Chief Clerk.
	2. Read first time and Referred to Committee on  INTERGOVERNMENTAL AFFAIRS
APR 2.9 198	
MAY 1 198	
MAY 1 198	
MAY 1 1 198	5. Sent to Committee on Calendars at 11:43am.
	6. Read second time (amended): passed to third reading (Cited) by (Non-Record Vote)  Yeas, 10/10,
4	7. Motion to reconsider and table the vote by which H.B was ordered engrossed prevailed (failed) by a (Non-Record Vote) (Record Vote of yeas, nays, and present, not voting).
, (a	8. Constitutional Rule requiring bills to be read on three several days suspended (failed to suspend) by a four-fifths vote of yeas, nays, and present, not voting.

MAY 1 2 1981	9. Read third time (emended); finally passed (failed) by (Non-Trecord Vate) (Record Vate)  1. Page 1.
	of
-	10. Caption ordered amended to conform to body of bill.
	11. Motion to reconsider and table the vote by which H. B was finally passed prevailed (failed) by a (Non-Record Vote) (Record Vote of yeas, nays, and present, not voting).
MAY 1 2 1997	12. Ordered Engrossed at
MAY 1 2 1301	_ 13. Engrossed.
MAY 1 2 1981	14. Returned to Chief Clerk at
MAY 1 3 1981	15 Sont to Source
	Betty Mussay
	Chief Clerk of the House
MAY 13 1981	16. Received from the House
MAY 14 1981	17. Read, referred to Committee on
	18. Reported favorably
AAY 8 0 1981	19. Reported adversely, with favorable Committee Substitute; Committee Substitute read first time.
	20. Ordered not printed.
	21. Regular order of business suspended by
	(a viva voce vote.)

:	22. To permit consideration, reading and passage, Senate and Constitutional Rules
MAY 31 1981	suspended by vote of
MAY 31 1981	24. Caption ordered amended to conform to body of bill.
mAY 31 1981	25. Senate and Constitutional 3-Day Rules suspended by vote of yeas, nays to place bill on third reading and final passage.
MAY 8.2 4981	26. Read third time and passed by  (a viva voce vote.)  (a viva voce vote.)  (a viva voce vote.)  (a viva voce vote.)
OTHER ACTION:	OTHER ACTION:  Secretary of the Senate
June 1 Hay 31, 1981	27. Returned to the House.
JUN 1 1981	28. Received from the Senate (as substituted .)
	29. House (Concurred) (Referred to Second vice of year, year, noty) in Seriete (Substitute) by (Non-Record Vote) (Record Vote of year, year, noty), present,
JUN 1 1981	<ul> <li>30. Conference Committee Ordered.</li> <li>31. Conference Committee Report Adopted (Rejected) by a (Non-Record Vote) (Record Vote of</li></ul>

1001 1737 1 2 2 2 2 3 1981 MAY 12 PH 12: 57

UPHRE OF THE ESEMINTIVES